



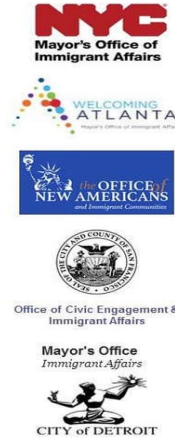
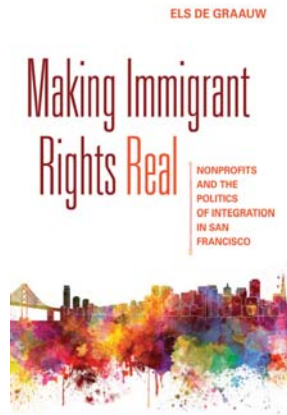
## Managing Immigrant Integration Together: Government-NGO Relations in Large U.S. Cities

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### Overview

1. Sustained and more sophisticated engagement between local government and NGOs that serve immigrant communities in large U.S. cities
2. Context and determinants of increased government-NGO interactions in the migration field
3. Positive outcomes: public funding for services, substantive representation, institutional representation, demographic representation, especially for vulnerable immigrant communities
4. Limits and challenges

## Research



## Government-NGO Interactions

1. Providing basic services to immigrants and refugees
2. Developing and implementing city policies that address the unique needs of immigrant and refugee communities
3. Developing new municipal institutions to promote immigrant integration and to foster immigrant civic engagement



# Immigrant-Serving NGOs

## Dual Missions

Provide services to immigrants

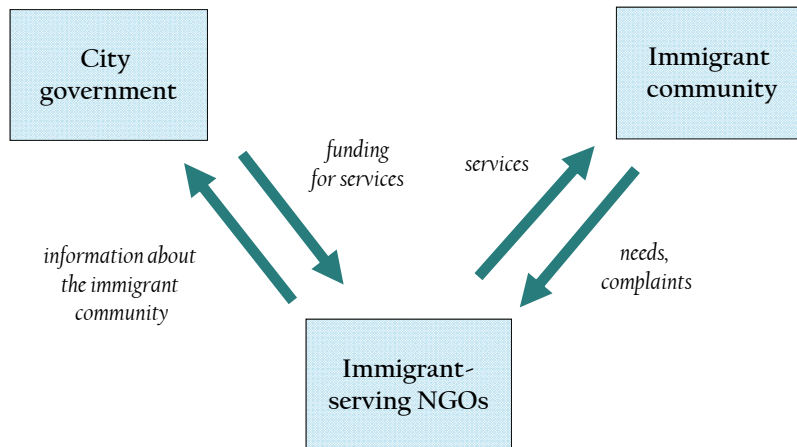


Advocate for immigrants



# NGOs' Unique Position

## The Importance of Dual Missions



## Context and Determinants

Pressures and incentives for immigrant-serving NGOs to become more active in local government:

- 1960s-1970s: Great Society programs, CDBG program
- 1970s-1980s: privatization of the American welfare state
- 1980s-onward: retrenchment of government spending, devolution of government responsibilities, and lack of federal immigration reform

## Context and Determinants

Pressures and incentives for local government to become active in immigration affairs:

- No national, coherent immigrant integration program
- Absence of federal immigration reform amid record numbers of (undocumented) immigrants during the 1990s and 2000s
- Federal officials have, at times, invited greater state and local involvement in immigration issues
- The Trump factor

## City Funding for Immigrant Services

Government contracts with immigrant-serving NGOs in San Francisco

Grants from city departments and agencies		
Fiscal year	Number of immigrant-serving nonprofits*	Total value
2007-08	85	\$72.9 million
2009-10	86	\$84.7 million

\*n = 216 (total number of immigrant-serving nonprofits in SF in 2006)  
 Source: SF Office of the Controller

## More Substantive Representation: Creating New Policies

### Language access policies

NYC, Oakland, Philadelphia, San Francisco, Seattle, Washington, DC

### Sanctuary city policies

San Francisco, Los Angeles, Chicago, Detroit, Minneapolis, NYC, New Orleans, Boston, Milwaukee, Philadelphia

### Municipal ID card programs

New Haven, Oakland, San Francisco, NYC, Milwaukee, Detroit, Chicago

### Wage theft prevention policies

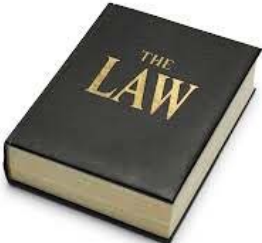
San Francisco, Houston

### Legal defense for undocumented immigrants

NYC, San Francisco, Los Angeles, Washington, DC




## More Substantive Representation: Implementing Existing Policies



• Broad mandates & administrative discretion

• Lack of funding & staff devoted to implementation

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Law enforcement


Workplace rights

Financial services

Health care access

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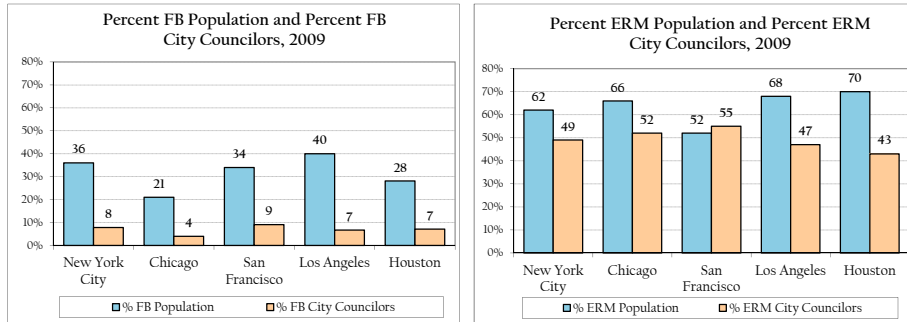
## More Institutional Representation: NGOs Collaborating with City/State Immigrant Affairs Offices



Immigrant affairs offices in 39 cities (2016) and in 6 states (2018)

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## More Demographic Representation: NGOs as Training Grounds for Minority City Officials



Foreign-Born and Ethno-Racial Minority Representation on City Councils, Selected U.S. Cities, 2009

Notes: FB = foreign-born; ERM = ethno-racial minority.  
Sources: population statistics for American cities are from the 2005-2009 American Community Survey, 5-year estimates; data for American city councils are for 2009 and, with the exception of New York City, they are de Graauw's compilation of city council records available on the Internet; New York City data is from John Mollenkopf, with updates by de Graauw.

## More Demographic Representation: NGOs as Training Grounds for Minority City Officials



### Former SF Mayor Ed Lee

- Started his career as an attorney at the Asian Law Caucus
- Held various positions in city government, including City Administrator (2005) and Mayor (2011)
- Helped to create the Office of Language Services (2007) and oversaw the Immigrant Rights Commission and the Office of Civic Engagement and Immigrant Affairs



### SF Supervisor Hillary Ronen

- Started her career as an attorney at La Raza Centro Legal
- Elected to the Board of Supervisors (2016) to represent the heavily Latino Mission district
- Staunch defender of immigrant worker and housing rights

## Limits and Challenges

- Federal monopoly power over immigration policy as barrier to government-NGO collaborations to promote immigrant integration
- Trump's anti-immigrant policies as a drain on local civil society, financially and emotionally
- Some NGOs remain wary of engaging local government as a result of misunderstanding the federal regulations of not-for-profit organizations

## Knowledge of the Federal Tax Code

Can your organization...?	Correct answer	Provided correct answer*
Actively support or oppose government legislation (N-90/100)	Yes	61%
Take a policy position without reference to a specific bill (88/100)	Yes	74%
Actively support or oppose government regulations, rules, and procedures (89/100)	Yes	77%
Lobby if part of your organization's budget comes from government funds (88/100)	Yes	49%
Use government funds to lobby government (90/100)	No	98%
Endorse a candidate for elected office (91/100)	No	93%
Talk to public officials about public policy matters (92/100)	Yes	89%
Sponsor a forum or candidate debate for elected office (91/100)	Yes	59%
Make campaign contributions to political candidates (92/100)	No	95%
Encourage your organization's clients/members to vote in elections (95/100)	Yes	86%

\*Percentages are rounded



# Thank you.

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